

#### 2025 FEDERAL POLICY PRINCIPLES

TechNet champions a comprehensive, pro-innovation agenda that enables companies and entrepreneurs to create jobs and economic opportunities for people across the country; empowers American workers and students with the skills and knowledge needed to seize those opportunities and prosper; enhances our national security, global competitiveness, and technological superiority; and promotes freedom, unity, and equity.

TechNet's diverse membership includes dynamic American businesses ranging from startups to the most iconic companies on the planet and represents over 4.5 million employees and countless customers in the fields of information technology, artificial intelligence, e-commerce, the sharing and gig economies, advanced energy, transportation, cybersecurity, venture capital, and finance.

- 1. Privacy
- 2. Artificial Intelligence
- 3. Cybersecurity
- 4. Data Security and Data Breach Notification
- 5. Intellectual Property and Patent Reform
- 6. Research and Development
- 7. Tax
- 8. Trade
- 9. High Growth Startups and Venture Capital
- 10. Immigration
- 11. Education and Workforce Development
- 12. The Future of Work
- 13. Expanding Opportunity in the Innovation Economy
- 14. Expanding Internet Connectivity and Promoting a Healthy Internet Ecosystem
- 15. Intermediary Liability and Safety Online
- 16. Environmental Sustainability, Climate Change, and Advanced Energy Technologies
- 17. Future of Transportation and Mobility
- 18. Secure and Safe Repair
- 19. Modernizing Government Technology and Federal Procurement Policy
- 20. Financial Technology and Financial Services
- 21. Digital Identity
- 22. Health Care and Telehealth

## **PRIVACY**

Our members provide services and enhanced experiences for their customers and fuel economic growth and opportunity across our nation. When it comes to the future of the federal privacy landscape, we support the following:

- Reasonable frameworks that set out clear privacy rights, including rights to access, correct, and delete their data and data portability, as well as organizational accountability.
  - o Policymakers should ensure any frameworks adopted do not: undermine privacy or data security interests; stymie the ability to prevent, detect, or defend against fraud or other unlawful activity, or protect the security and integrity of systems; interfere with law enforcement or judicial proceedings; or impose unduly burdensome or excessive requirements (particularly for small and medium-sized businesses, non-profit 501(c)(3) organizations, and new market entrants) including requirements that would exceed a consumer's reasonable expectation of privacy.



## **Companies Must Proactively Promote Transparency and Security**

- We encourage voluntary business-to-business and business-to-government data-sharing framework models in full compliance with existing laws and regulations. We caution against state and local government mandating "real-time" and seamless data portability without taking into account the privacy implications and technical challenges of adhering to such a mandate.
- We caution against overly restrictive regulations on the uses of biometric technology or automated decision-making systems.

## **Congress Should Act**

- Congress should enact comprehensive federal privacy legislation that protects all Americans regardless of where they live and preempts state laws related to the federal standard, thereby ending the growing state-by-state privacy patchwork and preventing another patchwork from developing in the future.
- Federal privacy legislation should be tech- and sector-neutral and apply across sectors to both online and offline entities that collect and process personal information.

## Clarify the Role of the Federal Trade Commission and Preserve the Role of State Attorneys General in Enforcement

- In comprehensive federal privacy legislation, clear requirements should be set forth in the law, and guardrails should be in place to avoid issuance of regulations that would create uncertainty and undermine America's leadership in innovation. The FTC should be the exclusive federal regulator enforcing the law.
- Congress should clarify the scope of the FTC's authority to regulate privacy and data security matters that impact significant portions of the American economy. Until such time that Congress provides the agency with clear authorization, the FTC should refrain from expansive rulemaking, particularly in light of the Supreme Court's recent ruling in *Loper Bright Enterprises v. Raimondo* (2024).
- Congress should ensure the FTC has the resources it needs to effectively enforce privacy and data security requirements that protect consumers from tangible privacy harms, while also preserving the ability of state attorneys general to protect their constituents and enforce the law based on the federal standard.
- The FTC should maintain its existing efforts of case-by-case enforcement actions rather than pursuing expansive regulatory rulemaking.

# Uniform Laws and Regulations Will Enhance Compliance, Promote Even-Handed Enforcement, and Promote Innovation

- Federal policies should harness market incentives to drive effective risk-based management.
- Any law should recognize the value of reasonable data collection, processing, use, and retention
  activities, including using data to provide customer service, authenticate a consumer's identity, process
  or fulfill orders and transactions, improve services, and the ability to personalize to consumers and
  make them aware of offered products and services.
- Any law should provide a flexible framework that provides consumers with the appropriate information and control mechanisms with respect to how their information will be processed.
- New federal laws should mirror state approaches by acknowledging commonsense exceptions and
  exemptions in definitions of personal data—including continuing to exempt publicly-available
  information from any definition of personal data and continuing to exempt certain entities, such as
  archives, museums, and libraries, from being covered by the law.
- In addition, any law should avoid restricting consumer access to free, ad-supported services, harming small and medium-sized businesses and non-profit organizations, and undermining a healthy Internet ecosystem, such as restrictions on first-party, contextual, and personalized advertising.
- Consumers, rather than regulators, should be the arbiters of beneficial and valuable private sector technological innovation. We oppose proposals that would unduly restrict consumers' ability to access new, beneficial, and innovative technologies, products, and services.
- Because technology and security threats to consumer privacy evolve constantly, legislation should recognize that security requirements should be risk-based, technology-neutral, and flexible.



 Private rights of action that have the potential to undermine innovation must be avoided. In addition, consumers and businesses should be free to enter into pre-dispute arbitration agreements to resolve disputes.

#### Congress Should Pass a Strong Federal Data Breach Notification Law

• Congress should pass a strong federal data breach notification law, which preempts existing state-level notification laws and establishes one robust set of uniform protections for all Americans. More details about TechNet's federal data security principles can be found <a href="here">here</a>.

# Ensure New Entrants, Small- and Medium-Sized Businesses, Non-Profits, and Underserved-, and Under-resourced Innovators Are Not Adversely Affected by Burdensome Regulations

- While regulations affect all businesses, small, medium-sized, minority-owned, rural, non-profit, and
  other under-resourced businesses in particular face disproportionate burdens and unique challenges in
  complying with complex privacy laws and regulations. This problem is exacerbated when dealing with
  multiple sets of inconsistent or conflicting regulatory frameworks at home and abroad, making it
  important for policymakers to evaluate the global privacy landscape with the goal of promoting
  interoperability that allows American businesses to innovate and compete globally.
- To some innovative young companies that have limited personnel and resources to devote to overly
  stringent compliance efforts, regulations that are too prescriptive could effectively stifle their growth.
  Congress should endeavor to set baseline requirements but provide flexibility in how to meet those
  requirements, taking care to avoid prescriptive programmatic requirements and consider the unique
  needs and resource constraints of small and medium-sized businesses and new market entrants.
  - For example, Congress could provide regulatory relief for startups and small businesses if their activities are limited in nature in the amount of personal information they process, in particular, if it does not include sensitive information.
- Congress should establish robust training resources within the Department of Commerce, Small
  Business Administration, Federal Trade Commission, and/or other appropriate agencies that can provide
  guidance to startups and small businesses, particularly minority-owned and rural businesses, to ensure
  they are abiding by the most basic privacy requirements they may be subject to as a result of
  legislation or rulemaking.
- Furthermore, we must ensure the complexity of privacy requirements does not effectively become a barrier to entry for new potential innovators. Congress and the administration must therefore ensure that fundamental core privacy protections for consumers are in place without stifling free market forces.

## The United States Must Lead Globally

- As the home of the world's preeminent tech sector, the United States must proactively demonstrate
  global leadership by participating in multi-lateral, multi-stakeholder forums to promote interoperability
  among privacy frameworks within trade discussions.
- TechNet supports the 2022 European Union-U.S. Data Privacy Framework and preserving Executive Order 14086 on Enhancing Safeguards for United States Signals Intelligence Activities.
- TechNet believes efforts to promote digital trade and negotiate new trade agreements must promote predictable seamless data flows across international borders.
- TechNet supports the efforts of the United States and its partners to expand the Global Cross Border Privacy Rules system, talks in the Organization for Economic Co-operation and Development on Trusted Government Access, and the Data Free Flows with Trust Initiative. Additionally, the United States must reverse its decision to abandon longstanding, bipartisan digital trade positions at the World Trade Organization and resume its support for prohibitions on forced data localization, tech transfer, and source code disclosure, while ensuring non-discriminatory treatment of digital products. All of these initiatives will benefit American industry by forging a path for cross border data flows.

#### **Facial Recognition Technology**

Facial recognition technology can be utilized in a variety of use cases, many of which can improve security and access for individuals using services online. Facial recognition technology can enable remote access to essential



services, removing location- and mobility-based barriers to access. In addition, different types of facial recognition technology can be used to facilitate entry to locations and stop fraud and protect consumers.

TechNet believes the following:

- Legislation should not prohibit or effectively prohibits the use of facial recognition technology.
- Legislation should not reduce access to non-identifiable diverse datasets necessary to train models to reduce bias.
- Policies should recognize the wide variety of use cases for technologies that detect and/or recognize faces or other parts of the human form, and policies should avoid over-regulating visual technologies that do not affect individual privacy.

### **Protecting Children and Teens**

Protecting children and teens is a top priority for the technology industry. When examining protections for children and teens, Congress should:

- Align any updates with the *Children's Online Privacy Protection Act* (COPPA), including continued adherence to an actual knowledge standard and focus on services directed to minors.
- Avoid imposing vague standards and obligations on the design and presentation of content that would run afoul of the First Amendment and fail to provide clear notice to companies about their obligations.
- Ensure any proposals are technology and sector-neutral.
- Ensure that student data is protected, while also providing parents, teachers, and students the ability to access educational tools to promote innovation and technology in the classroom.
- Include clear language to expressly preempt state children's privacy laws that relate to any federal law, to end the current patchwork and prevent another patchwork from developing in the future.
- Grant exclusive federal enforcement authority to the FTC, without expanding the scope of the types of organizations over which the FTC has authority, while preserving the ability of state attorneys general to protect their constituents and enforce the law based on the federal standard.
- Provide law enforcement agencies with the resources and tools to hold perpetrators of child sexual exploitation material (CSAM) accountable.

#### **ARTIFICIAL INTELLIGENCE**

Artificial intelligence (AI) is a transformational technology that has the potential to revolutionize how we live and work and help us solve the most significant challenges of our time. AI can enhance productivity, democratize and expand access to important services, and improve product innovation. TechNet members represent many of the leading AI and automated systems developers, researchers, deployers, and users.

## Leverage Existing Laws and Adopt a Risk-Based Approach for Effective AI Regulation

- As policymakers consider new regulations for AI, it is important to note there are already existing rules
  under sectoral regulation and laws that prohibit unlawful behavior, including such behavior perpetuated
  through the use of AI. For example, many existing civil rights laws apply to AI models used in
  education, healthcare, employment, housing, financial services, and accessing goods and services.
  Such laws and regulations, which benefit from existing well-developed regulatory and enforcement
  frameworks, focus on preventing and providing recourse against the prohibited conduct rather than the
  means by which the conduct was accomplished. In some cases, existing legislation already provides a
  way to more effectively regulate the safe use of AI.
- Any new laws or regulations, as well as guidance documents and enforcement statements, should focus
  on known or rationally anticipated harms that could be prevented or addressed by filling gaps in existing
  legal regimes. Notably, any new laws or regulations should be narrowly scoped to target identifiable



gaps. Further, when considering new AI laws or regulations, policymakers should take into account the following:

- It is crucial for policymakers to recognize the diverse array of stakeholders involved in AI systems and across the AI value chain. Careful consideration must be given to defining and designating regulatory responsibility that aligns with the roles and interactions of these entities.
- The AI startup ecosystem is vital to maintaining America's competitive edge in the global economy. Potential implications for small and mid-size businesses must be considered, especially in terms of ensuring their access to a diverse AI ecosystem.
- o Avoid any "shutdown" requirements as these will disincentivize downstream innovation and create disparities in the global competition to develop AI capabilities.
- o Any new regulations should be subject to existing Regulatory Impact Assessment analyses.
- Policymakers should adopt an incremental and collaborative approach to AI governance. To promote
  innovation and adapt to technological changes, we encourage the use of evidence-based regulatory
  tools like safe harbors, which allow the industry to test and share best practices.
- Laws should not impose broad opt-outs that conflict with practical realities of functionality that serves consumers' interests, such as the ability of a website to provide search results.
- Ensure that the considerations and relevant requirements regarding the use of commercial AI systems by a federal/state/local government agency should be calibrated to the level of risk the intended use case poses, consistent with any new AI frameworks applicable to the private sector.
- We believe there should be a central coordinator of the federal government's development, deployment, and use of AI systems that ensures that AI policy and regulations are consistent across agencies and industries. This coordinator should ensure that AI policies are risk-based and the rules regulations that agencies actors are subject to are based on the level of risk the AI use case entails and not on what regulatory body may claim authority over an entity. This coordinator should partner with existing subject matter agencies on particularly complex or technical use cases that may benefit from specialized expertise.
- The National Institutes of Standards and Technology (NIST) AI Risk Management Framework (AI RMF 1.0) should be promoted as a voluntary model for AI lifecycle management, including design, development, deployment, and post-deployment.
- Private rights of action must be avoided because they can undermine innovation, subject small and large businesses to abusive and frivolous litigation tactics, and strain the judicial system.
- Leverage existing enforcement mechanisms and protections from intermediary liability to address AI enforcement challenges.
- A consistent risk-based approach is needed to provide clear guidance and to prevent a patchwork of differing state laws that could impede innovation and progress. A consistent and level playing field for all entities developing, deploying, and using AI is essential.
- Policymakers should prioritize global cooperation and coordination in AI regulations, and they should seek to avoid regulatory divergence when it could harm innovation, trade, and investment critical to U.S. AI leadership.
- Establish a national privacy standard to promote consistent regulation of Americans' data. A comprehensive and preemptive federal privacy law that protects consumers and provides businesses certainty about their responsibility is an essential component of a coherent national AI-focused policy. A clear national framework will also help build trust in AI systems. TechNet's principles on privacy can be found <a href="https://example.com/here">here</a>.

## **Responsible AI Evaluations**

- Any transparency, explainability, or audit requirements imposed on AI systems must account for protecting personal information, and carefully balance the proprietary and trade secret protections regarding the AI system and the technical feasibility of implementing such requirements. It must also not jeopardize the safety systems of AI-driven services.
  - → For example, disclosure of actual training data without appropriate safeguards risks disclosing customer and company confidential and proprietary information.
  - Regulators do not need unfettered access to proprietary AI models to assess their safety. Any proposed AI audit requirements need to be reasonable, outcome-based, and focused on AIbased systems that are deployed in the market.



- Leading AI developers and academics are continuing to research and improve how to best explain the output of generative AI systems. We encourage the federal government to support continued research and development into best practices for explainability, transparency, and auditing and discourage "one-size-fits-all" regulations as this technology continues to evolve.
  - Ensure any requirements on content provenance allow for flexibility of provenance techniques across various modalities (image, audio, video).
- Regulations requiring enhanced disclosures for users or regulators should apply only to high-risk
  applications that lack existing regulatory structure to govern situations where the AI system's
  compromise, misuse, or destruction would be reasonably likely to result in loss of life, liberty, or
  significant legal effects.
- TechNet supports the ongoing work of the U.S. AI Safety Institute to develop science-based AI testing standards and foster international collaboration on AI safety, including efforts to harmonize global standards around AI testing and evaluations. We believe it is important for NIST to continue its longtime work of advancing measurement science and collaborating with private industry to develop responsible safety practices.

#### **Transparency**

- We urge policymakers to avoid one-size-fits-all transparency requirements on AI systems, as there will likely be differences between the transparency required between different actors across the AI value chain. When it comes to the transparency requirements between developers and deployers, it is essential that any such requirements establish a commitment that developers will share all relevant information that deployers would need to support their applicable regulatory compliance. Since users of AI will not have the same regulatory compliance responsibilities as deployers, any transparency requirements or audit reporting may reasonably differ and be limited only for high-risk uses of AI.
- Support public education efforts on how AI systems operate in order to help demystify AI.
- TechNet supports the disclosure of generative AI content to users in line with industry best practices. Industry leaders are still researching how to best indicate content has been AI-generated and when such indications are appropriate. We are supportive of this ongoing discussion and research to best inform the American public about the content they are viewing.

#### **External Reviews**

- TechNet believes it is premature to mandate independent third-party auditing of AI systems.
   Mandating an independent audit before appropriate technical standards and conformity assessment requirements are established could open AI systems to national security threats, trade secrets theft, and inaccurate audit reports.
- We believe AI auditing standards, ethics, or oversight rules must consider the use-case-specific auditing needs, calibrated to the risk of the specific use case, set to measurable benchmarks, and ensure safe and ethical practices to promote continued innovation while also protecting intellectual property, trade secrets, and security.
- Reciprocity of AI audit findings across local, state, and federal jurisdictions should also be accepted to limit resource burden and sustain market access for the AI startup ecosystem.

## Mitigate Potential Bias

- Throughout its lifecycle, AI development must reflect our society's highest ideals, and its performance must be appropriately monitored and evaluated. Appropriate measures to identify, track, and mitigate unintended bias and discrimination should be implemented.
- Different actors such as developers, deployers, and users of AI systems should implement oversight and accountability processes appropriate to their role in the AI value chain to ensure safety, fairness, and trustworthiness; protect against malicious activity; and address flawed data sets or assumptions.
- Existing anti-discrimination laws already apply to AI models in many important contexts, including housing, health, employment, and consumer financial services (i.e., the Fair Housing Act, Section 1557 of the Affordable Care Act, Title VII of the Civil Rights Act of 1964, and the Equal Credit Opportunity Act). Therefore, additional legislative and/or regulatory obligations in these areas at this time would be unnecessarily duplicative, create inconsistent or conflicting standards, and chill innovation in the United States. Instead, policymakers should leverage existing tools to address concerns of bias.



- TechNet members follow legal guidelines at all stages when developing, testing, and monitoring AI assessments, and in many cases, they test for group differences beyond those required by law.
  - In cases where bias may result despite a party's best efforts to mitigate, the party should be given a rebuttable presumption of reasonable care if they have complied with the relevant law.
- To support innovation and the development of new bias-detection techniques, legislation should exclude from scope: (1) AI systems and models specifically developed and put into service for the sole purpose of scientific research and development; and (2) scientific research and development activity on AI systems or models prior to being placed on the market or put into service.

#### **Secure Advanced Systems**

- Leverage security by design principles to enhance cybersecurity within AI systems at the start of their lifecycle.
- Empower America's cyber defenders by funding the use of AI-enhanced cybersecurity services and tools within the federal government.
- Strengthen the adoption of AI cybersecurity awareness training to help minimize risk and prevent loss of intellectual property, data, and money.
- Support bidirectional information sharing and cyber threat programs accounting for threat actors leveraging AI.
- Avoid mandating backdoors or licensing keys for advanced AI chips.

## **Build the Infrastructure to Catalyze the Innovation Economy**

- To secure America's position as the global leader in AI, we recommend prioritizing and streamlining investments in AI infrastructure and supply chains, including through modernized energy grids, high-speed broadband, and advanced semiconductor manufacturing.
- Support public-private partnerships in establishing and maintaining upskilling and reskilling programs to help Americans best utilize and improve their productivity with automated tools.
  - Some of these programs will be government-funded and designed, but many companies are already providing useful resources to help Americans advance their careers. Governments at all levels should seek to understand and build on what is already working.
  - Promoting upskilling, investing in workforce programs, and encouraging registered apprenticeships offers a proactive approach to fostering diversity among AI developers, deployers, monitors, and users. This is a valuable strategy to address bias and workforce concerns throughout the AI lifecycle.
  - Develop a skills taxonomy for AI, similar to cybersecurity, in order to encourage skills portability and creation of recognized industry certifications.
- Support government funding for AI safety research and infrastructure.
  - Congress must authorize and fund the National AI Research Resource (NAIRR). The NAIRR is important to foster the development of the U.S. domestic AI research ecosystem and maintain U.S. leadership in AI on the global stage.
  - Most of the world's leading AI developers are outside of government institutions.; Governments
    need to engage these experts by utilizing public-private partnerships to inform the development
    of regulation and guidance, build modern government AI systems, and incorporate AI
    efficiencies into government services.
  - o Government agencies need dedicated funding sources for AI deployment and governance.
- Support the creation of a dual-intent science, technology, engineering, and math (STEM) visa for foreign students who have earned master's level or higher degree from U.S. colleges and universities. This would promote economic growth and innovation in AI by ensuring that talented innovators educated and trained in the United States can become citizens and create jobs here.
- Support the federal government's strategic hiring of AI experts and the filling of vacant technology roles. Bolstering our federal workforce with needed talent will allow key government agencies to enhance their capacity to monitor, utilize, and ensure responsible and impactful AI development and deployment.
- TechNet supports expanded government utilization of AI to improve access to important services, enhanced efficiency, cost savings, data-driven decision-making, and more equitable and inclusive service provision, ultimately benefiting citizens and society as a whole.



o TechNet supports the government in developing "AI Ready Data." The United States federal government is one of the biggest producers of data in the world, and these important datasets are already fueling innovation in the public and private sectors. As we move to greater deployment of AI systems, ensuring this data is well-organized will allow these modern tools to deliver faster, cost-effective, and more accurate insights.

#### **CYBERSECURITY**

In order to meet the cybersecurity needs of today's increasingly interconnected digital world, policymakers and industry leaders must focus efforts on educating and training a highly skilled workforce, modernizing government Information Technology (IT), and building long-lasting public/private partnerships. TechNet supports the adoption and use of voluntary, adaptable, risk management-based approaches to meet this changing environment and effectively manage cybersecurity risk. TechNet supports the following principles and objectives:

- Alignment of policies, legislation, regulations, and guidance with flexible, stakeholder-driven, risk management-based approaches to cybersecurity.
  - Promotion of voluntary private sector adoption of the NIST Cybersecurity Framework (Framework).
  - Further guidance for and oversight of Framework adoption by federal agencies, per Executive Order 13800; and promotion of Framework-like approaches (adaptable, stakeholder-driven, risk management-based) with international partners.
  - Appropriate implementation of the Cyber Incident Reporting for Critical Infrastructure Act of 2022 with final regulations that reflect industry feedback and the statutory intent of Congress, especially the promotion and implementation of incident reporting harmonization.
  - A comprehensive risk-based cybersecurity strategy that increases the security and resilience of all networks and prepares for and mitigates cyberattacks through the voluntary coordination of industry and government.
  - Policy and market-based incentives, including federal regulatory safe harbors, to encourage companies to actively manage risks in accordance with industry standards and best practices.
  - Avoidance of regulations that complicate compliance and do not provide commensurate benefits for cybersecurity interests.
  - Improved accountability, reporting requirements, and uniform standards for federal agencies as they comply with cybersecurity laws, regulations, and executive actions.
  - Public/private initiatives that support improving the cyber defense capabilities of small businesses.
  - Harmonization of conflicting requirements in the private sector with attention paid to reducing duplicative and conflicting reporting requirements to minimize time, expense, and complexity of compliance and enhance security.
  - To promote the public/private sharing of accurate and helpful information, federal use restrictions and liability protections should be clear to incentivize sharing, disclosures should be protected from public access and retain all legal privileges, and the private sector should be allowed sufficient time to report confirmed intrusions.
  - o Address cyber threats to the supply chain of the National Industrial Base.
- Continued focus on the Office of the National Cyber Director's efforts to promote cybersecurity regulatory harmonization.
- Support for the development of the U.S. Cyber Trust Mark Initiative, a voluntary cybersecurity labeling program for Internet of Things (IoT) devices and products, to leverage market forces to drive cybersecurity in IoT.
- Continued funding for and implementation of the *Modernizing Government Technology Act* that focuses on driving down cybersecurity risk and enabling modernization of IT systems. Agencies must report on existing networks that cannot be fixed and must be replaced.



- Continued adherence to the Cybersecurity Information Sharing Act of 2015, which facilitates a riskbased strategy by promoting the sharing of actionable cyberthreat information from government to industry, from industry to government, and among private companies.
- The U.S. government should promote greater sharing of cyberthreat information with the private sector in a timely, straightforward, and actionable manner, and ensure government agencies are funded and staffed with the necessary resources to efficiently manage the collection of data. The federal government should track and publish its own performance metrics, including the amount of time that occurs from (1) breach-to-detection, (2) detection-to-response, and (3) detection-to-sharing of the cyberthreat indicators.
- Appropriate liability protections when participating in government cybersecurity sharing programs.
- Regulators should be cognizant of sector-specific risks and build off of existing successful sector-specific regulations. Any new cybersecurity requirements should build off of and grant reciprocity to existing cybersecurity compliance frameworks.
- Government efforts to develop norms that support an open, secure, stable, accessible, and peaceful
  cyberspace. Cyberattacks by state and non-state actors threaten international and national security,
  democratic processes, the global economy, the free flow of ideas and information, and the safety,
  security, and privacy of individuals.
- An increase in attention for cybersecurity in international forums, including the G20, and increased U.S.
  government engagement in international bodies, such as the UNECE World Forum for the Harmonization
  of Vehicle Regulations (WP.29).
- No federal government mandates on the design of products and services. The federal government should be particularly careful to avoid requirements that could weaken the security of technology used to protect sensitive personal information and critical systems.
- Cybersecurity efforts at the federal and state levels to protect the integrity of election systems and related information technology infrastructure.
- A renewed focus on enhancing attribution and bringing cyber criminals to justice.
- Education, workforce, and immigration policies that help the United States develop and retain the world's best cyber workforce.
- Continued and additional funding for states to procure consolidated cybersecurity services on behalf of local entities to thwart the increasing ransomware attacks against our local government systems and school districts, including through the DHS State and Local Cybersecurity Grant Program.
- The continuation and further development of Information Sharing and Analysis Centers (ISACs) that provide critical infrastructure owners and operators a forum to detect, share, and analyze cyber threat information.
- Congress should act:
  - Federal legislation is needed to provide harmonized and consistent standards throughout the United States to set cybersecurity guidelines and security expectations. Federal legislation should be tech- and sector-neutral and apply to online and offline entities alike that collect and process personal information.
  - Congress and other federal and state government entities must be collaborative partners in advancing the protection of consumers and the furtherance of innovation in the 21st-century data-driven economy.
  - Congress and the administration should consider and incorporate certain national and international frameworks, with a particular focus on interoperability and secure data flows, as they develop a framework for baseline legislation.
- Additional funding for federal and state agencies to invest in educational programs, tools, and other
  resources that help American small businesses and critical infrastructure owners and operators better
  protect themselves from the increasing amount of cyberattacks.

## DATA SECURITY AND DATA BREACH NOTIFICATION

• TechNet supports a strong federal data breach notification law establishing a robust set of uniform protections for all Americans.



- A national breach notification standard will provide companies and customers with consistent, actionable
  notice of a data breach that could result in substantial harm-and should include the following:
  - Notice if there is a risk of substantial harm;
  - o Sufficient time for the private sector to report confirmed intrusions; and
  - Notification requirements should consider any needed delays to determine the nature of any breach, including law enforcement requests for delay, the need to protect the intellectual property of reporting parties, information that could undermine security of other individuals, companies, or systems, and sensitive information, including consumer data.
- A federal data breach notification law should preempt the patchwork of state laws in this area and consider other federal breach notification obligations.
- Statutory requirements and obligations should be pinned to adherence to clear objective goals and outcomes, not specific security standards, which change over time.
- Data rendered unusable by encryption, redaction, or any other security method or technology should not be considered having been breached.
- The standard giving rise to notification should be data acquired and not simply accessed.
- The distinction between an account takeover of a customer's online account and a data breach should be explicitly recognized in statutes, with differentiated provisions and reporting methodologies.
- Any statutory definition of personally identifiable information that triggers notification should exclude publicly available data and be limited to information that, if compromised, could identify a specific individual and lead to substantial harm.
- The statutory notification obligation to consumers should rest with the first party that has the relationship with the end user, but parties should have the ability to notify consumers unless otherwise stipulated in contractual provisions.
- Public safety entities should be provided the appropriate level of resources to help deter, identify, track, and hold accountable perpetrators of identity theft-and provide assistance to consumers.
- Enforcement of a new federal data breach notification statute should be limited to only by the Federal Trade Commission and state attorneys general. Notification obligations should take into consideration notification obligations under other federal laws.
- Legislation should not include private rights of action and civil penalties that would significantly undermine the effectiveness of a federal data breach notification law without providing commensurate protections for consumers.

#### INTELLECTUAL PROPERTY AND PATENT REFORM

TechNet advocates for a healthy patent system that yields high-quality patents, promotes all forms of innovation, deters frivolous patent litigation, and compensates patent owners based on the value of their contributions.

The U.S. Patent and Trademark Office (PTO) must continue to develop and implement patent examination rules, procedures, and guidance to promote the issuance of high-quality patents that provide clear public notice of claim scope to downstream innovators and implementers. Congress should ensure that the PTO retains flexibility to set appropriate user fees and that all user fees stay with the agency to fund its operations. Congress and the PTO should resist any efforts to undermine the Inter Partes Review (IPR) program. Congress should increase funding for intellectual property-specific law enforcement training through the Intellectual Property Enforcement Grant Program within the Department of Justice's Bureau of Justice Assistance.

TechNet supports reforms that deter litigation abuse in the courts and the International Trade Commission, including policies that promote domestic public interest and discourage vague and unsupported infringement allegations, asymmetric discovery burdens, presumptions of irreparable harm or compensable damages where no such harm or damages exist, forum shopping, and manipulation by litigation funders who take advantage of patent owners and the judicial system for their own financial gain.



## RESEARCH AND DEVELOPMENT

Federal tax and budget policy must renew investments in private sector research and development (R&D) to ignite innovation, create jobs, and increase our global competitiveness. The administration and Congress must also seek to reduce barriers to innovation and entrepreneurship and invest in our R&D capabilities, especially in emerging technologies.

TechNet supports swift implementation of the *CHIPS* and *Science Act of 2022*, which made historic investments in our R&D capabilities, including in artificial intelligence and machine learning in 5G and future generation telecommunications, high performance and quantum computing, robotics, automation, and advanced manufacturing, including for semiconductors, and more. Congress should fully support the Technology, Innovation, and Partnerships directorate at the National Science Foundation, which oversees essential research and commercialization of emerging and critical technologies to spur innovation.

## **TAX**

The U.S. corporate tax system, largely shaped by the *Tax Cuts and Jobs Act of 2017*, and enhanced by provisions of the *Inflation Reduction Act*, provides a globally competitive tax rate that encourages companies to invest in America and benefits U.S. workers, families, and communities. Policymakers at all levels should maintain and build upon this successful tax system to encourage investment in American businesses. Specifically, Congress should preserve the 21% corporate tax rate to incentivize economic growth and provide the needed stability for businesses to invest in the United States.

It is important that federal tax policy encourages investments in private sector research and development (R&D) to ignite innovation, create jobs, and increase our global competitiveness. Congress should prioritize reinstating the ability for businesses to deduct R&D and software development expenses in the year they are incurred. Congress should also prioritize a permanent extension of full expensing for capital assets so cost recovery occurs in the year investments are made, which will help curb the impacts experienced during times of high inflation and higher interest rates that increase the cost to deploy capital expenditures. In addition, Congress should support the construction of semiconductor fabrication plants by extending the 25% advanced manufacturing investment credit under the *CHIPS and Science Act*, which has begun to reverse the decadeslong decline in domestic semiconductor manufacturing.

Policymakers should also seek opportunities to support startups and entrepreneurs such as by promoting stock ownership, encouraging equity sharing for employees of startups, and preserving the preferential tax treatment of Qualified Small Business Stock. Congress should also make targeted reforms that allow startups to bring forward the value of their tax assets and provide fast and efficient capital availability. Congress should also permanently exclude capital gains taxes on investments in startup businesses that are held for more than five years.

Tax policies should not hinder innovation and growth. To maintain a competitive international tax system that promotes innovation and growth, Congress should preserve the Foreign Derived Intangible Income (FDII) rate, as enacted in TCJA. FDII is an essential component of the international tax system that not only encourages investment and innovation in the United States, but also contributes an important share of U.S. tax revenue. Congress must address the 1099-K reporting threshold before it impacts millions of Americans, such as casual sellers who use online marketplaces to sell used goods without generating taxable income. Additionally, U.S. policymakers should seek multilateral solutions, such as through the Organization for Economic Cooperation and Development's inclusive framework, to combat the threat of discriminatory digital services taxes. In specific cases, such as taxes from Canada, the United States government should challenge these taxes using all appropriate leverage. Similar targeted taxes proposed against the digital economy by state legislatures or taxing agencies should be vigorously defended against and defeated to ensure this activity is not competitively disadvantaged in the global economy.



## TRADE

The United States is the global leader in developing and deploying innovative digital technologies. The digital high-tech economy is a vital component of U.S. economic competitiveness and future growth. It is imperative that the administration and Congress recognize and promote our economy's innovative strengths and pursue a decisive trade agenda that drives economic growth, creates jobs, empowers consumers, strengthens U.S. competitiveness, and stands up for U.S. economic interests abroad. Maintaining and strengthening the rules-based global trading system, including through strong digital trade provisions, will ensure that American businesses and workers are able to compete fairly in the global marketplace, pursue global market opportunities, and is a critical component of strengthening supply chain resiliency. The United States must also stand against discriminatory and unfair trade practices that target U.S. firms. The United States can improve market access for the technology sector by developing and cultivating strong relationships with our international trading partners, leading efforts to shape global trade rules, upholding digital trade, and avoiding unilateral tariffs and trade wars that hurt American consumers, workers, and businesses of all sizes, and are ineffective at changing unfair and discriminatory trade practices that distort the global economy.

TechNet puts forward the following policy recommendations:

- The United States must exercise strong leadership at the World Trade Organization (WTO). U.S. representatives should seek to further trade liberalization via the WTO, including reductions in tariff and non-tariff barriers to information, communications, and advanced energy technology products, services, and investments. The United States should work to create market access opportunities by expanding the geographic scope and updating the product coverage of the WTO's Information Technology Agreement (ITA) and should continue to push for the permanence of the WTO Moratorium on Customs Duties on electronic transmissions.
- Additionally, the United States must reverse its decision to abandon longstanding, bipartisan digital trade positions at the WTO and retake its position as a global leader in advocating for prohibitions on forced data localization, tech transfer, and source code disclosure, while ensuring non-discriminatory treatment of digital products.
- The U.S. Trade Representative should strongly assert its mandate to consult and coordinate with other Executive Branch agencies, while driving market-opening, and job-creating outcomes that drive economic growth.
- The United States should also restore serious interagency coordination on trade and reduce the influence that the Department of Justice and Federal Trade Commission have exerted on trade policy.
- Congress and the administration should work to advance comprehensive trade negotiations and agreements with willing partners in bilateral frameworks and plurilateral frameworks while ensuring that U.S. free trade agreement partners continue to comply with commitments made under existing trade agreements. Congressional support for these endeavors is crucial.
- International trade agreements should reduce barriers to markets for digitally delivered and other
  information-technology oriented goods and services, promote the free flow of data across borders,
  contain "safe harbors" against intermediary liability, and include strong protections for intellectual
  property.
- It is imperative that the Indo-Pacific Economic Framework includes quality digital trade standards, supply chain diversification and resiliency improvements, and strong investor protections, especially as China's influence grows in the region and throughout the world.
- Recognizing the complexity of issues in the U.S.-China relationship, we urge the administration to find
  ways to effectively conclude the trade war with China that can lead to the removal of the harmful
  Section 301 tariffs that raise prices for American consumers. The United States must reassert global
  leadership on trade policy to curb China's discriminatory practices by leveraging the combined market
  power of our international partners and allies, especially with respect to critical and emerging
  technologies and market access, which means the United States must refrain from imposing broad,
  unilateral tariffs on information technology products from those same partners and allies. Finally, all of



- this should be done with a view toward minimizing and managing potential supply chain disruptions that harm American innovation and leadership.
- Given the impact of government-restricted lists on the supply chain, the technology sector would benefit from greater transparency into the process of how and what agencies consider in producing such lists, including the criteria used to determine what constitutes a threat and which specific companies have been identified. It is critical to strike the right balance of combating legitimate threats without making overly broad changes that could have unintended consequences of putting American companies at a disadvantage and emboldening our foreign competitors. Any restrictions impacting the supply chains for critical and emerging technologies must have a sufficient phase-in period to allow for American businesses to make needed transitions in ways that minimize disruptions and negative consequences.
- The United States should push back against the European Union's discriminatory measures that target U.S. tech firms, such as the *Digital Markets Act* and *Digital Services Act*, and threats of digital services taxes. The United States should also work to prevent and reverse the trend of global adoption of such legislation and highlight the harm such measures will impose on innovation, technology, and economic growth. At the same time, the administration should work closely with Congress to enact measures such as a federal privacy law that will influence global policy and trade decisions affecting U.S. companies in relation to the cross-border flow of data and use of data for existing and future critical and emerging technologies.
- Congress and the administration should pursue customs modernization and open payment systems that support-e-commerce and digital trade flows, particularly by small- and medium-sized enterprises (SMEs).
- To further facilitate trade and bring customs relief to small businesses and consumer sellers, Congress and the administration should work with our trading partners to raise their de minimis thresholds while preserving the current U.S. de minimis threshold. Moreover, Congress should ensure that U.S. Customs & Border Protection has the resources and technology it needs to protect consumers and enforce U.S. laws.
- Develop a balanced approach to export and import controls that effectively protects critical national security interests while enabling export of U.S. technology to ensure continued U.S. global competitiveness.

## **HIGH GROWTH STARTUPS AND VENTURE CAPITAL**

Startups, including venture-backed startups, are disproportionately responsible for the innovations that drive economic growth and job creation in the United States. In fact, startups are responsible for most of the net new U.S. jobs created since 1997. The venture capital business model is based on investors taking risks and making investments in early to later-stage startups, in order to accelerate innovation and the startups' growth. These long-term capital investments provide young companies with the time and resources they need to build products, develop new ideas, hire personnel, and expand, and have fueled extraordinary innovation in the United States for decades.

TechNet advances a policy agenda that supports the American innovation ecosystem, which includes venture capital firms and startups, whose success will determine the country's future competitiveness. To thrive, startups need access to capital and markets, innovation, and talent.

#### **Access to Capital and Markets**

Startups thrive when they have access to capital and markets and operate within a balanced regulatory regime that promotes innovation and does not restrict access to exit opportunities. Startups typically operate in a loss position for several years, deliberately choosing instead to invest heavily in growth activities such as research and hiring and necessarily generating tax assets. Federal policymakers can improve the capital allocation process for existing and new startups through targeted reforms to regulations and tax laws.

The following policies are essential to promoting the startup ecosystem:



- Tax policies that promote growth and innovation and do not hamper long-term investment, including tax policies that incentivize stock ownership opportunities for workers at startups and other employers by allowing them to defer the tax associated with the exercise of their personal equity until they sell the underlying shares and thus have the cash to pay the tax, instead of taxing these options upon vesting. TechNet's tax principles can be found here.
- Federal policies that reduce unnecessary barriers for private companies opting to go public and stay public, and reject efforts to unnecessarily restrict these companies' access to public equity markets.
- Federal policies that promote competition and reduce unnecessary barriers to mergers and acquisitions.
- A regulatory regime that recognizes mergers and acquisitions are essential to the thriving startup ecosystem.
- A regulatory regime that allows consumers to determine the success of companies, rather than the government.
- Efforts by federal agencies to appropriately enforce long-standing consumer protection laws.
- An approach to evaluating existing antitrust laws that promotes consumer welfare and does not pose risks to consumer privacy, cybersecurity, or U.S. national security interests.
- Reducing bias against acquisitions by large companies to avoid unintended, long-term consequences on investment and innovation.

#### Access to Innovation

Public policy should help startups and small businesses move projects efficiently from the idea phase to the new business phase. Additionally, the federal government should adopt public policies that encourage small businesses to adopt technologies to grow and scale.

TechNet supports the following policies:

- Federal efforts to create regional technology hubs where federal resources could catalyze regional innovation and opportunity and bolster competitive advantages in emerging technologies.
- Federal tax and budget policy that renews investments in private sector research and development (R&D) to ignite innovation, create jobs, and increase our global competitiveness.
- The exploration of new ownership models, including co-ownership between inventors and universities.
- Patent policies that level the playing field to promote innovation in all sectors of the economy and minimize frivolous litigation. TechNet's principles on intellectual property and patent reform can be found <a href="here">here</a>.
- Procurement reform at the local, state, and federal levels that acknowledges the evolving technology landscape and enables governments to purchase and utilize innovative and secure products on a technology-neutral basis.

#### **Access to Talent**

TechNet supports efforts to grow and strengthen America's talent pipeline by ensuring equitable access to digital skills training across occupations; encouraging and supporting American students to pursue STEM fields, particularly computer science education; and reforming our immigration policies to attract and retain the best global talent.

- The modern American workforce requires a flexible employment environment that allows workers to find opportunities that best match their skills, interests, and availability. TechNet's principles on the future of work can be found here.
- An educated, diverse American workforce is the lifeblood of the innovation economy. More significant
  federal investments in education and the workforce will help all American students and workers succeed
  in a global, interconnected, and technology-driven economy. TechNet's principles on education can be
  found here.
- The world's most talented innovators and entrepreneurs should be able to stay in the United States and contribute to our economy, rather than be forced out to start businesses in competitor nations. To that end, TechNet supports comprehensive immigration reform, and our principles on immigration can be found here.



## **IMMIGRATION**

Federal inaction on immigration reform is undermining America's economic and national security interests by stifling innovation, stunting job growth, and exacerbating ongoing skills gaps in our nation's critical industries. Additional funding for critical industries and emerging technologies is not enough. For the United States to successfully compete in the 21st Century global economy and regain our leadership in emerging technologies such as artificial intelligence, Congress and the administration must work together to pass comprehensive immigration reform, including the following proposals that will help America win the next era of innovation:

#### Attracting Critically Needed Talent in Emerging Technologies to Our Shores

- Exemptions from annual green card caps for advanced STEM degree holders in emerging technology fields.
- Raising the H-1B visa cap to meet the growing demand for high-skilled talent.
- Creation of a startup visa to encourage entrepreneurs from around the world to grow companies and jobs in the United States.
- Increased flexibility for the movement of high-skilled workers and entrepreneurs starting a new company or expanding a company's footprint in the United States.
- Updates to the methodology for prevailing wage determinations to reflect employers' compensation structures, including, but not limited to, stock-based compensation.
- Expansion of the OPT and STEM OPT programs to allow foreign students to continue their training in the United States.
- Allowance for dual intent visa applications by foreign students seeking to study in the United States.
- Efforts by federal, state, and local governments to ensure the United States continues its proud tradition of welcoming refugees in our communities, including, sharing data with employers on where refugees are settling, and the type of skills individuals possess.
- Enhanced vetting and information gathering on particular individuals spending time in certain countries to address Intellectual Property (IP) theft to critical domestic industries.
- Increased transparency around the retrogression of visa numbers, particularly for individuals with current priority dates.
- Updating the H-1B lottery system to ensure the process is not used to game the system through misuse and fraud. Lottery selections should be based on beneficiaries that applied, not the number of registrations.

## **Providing Much-Needed Certainty for Young Immigrants**

- A pathway to citizenship for all Dreamers, including the nearly 700,000 individuals covered by the Deferred Action for Childhood Arrivals (DACA) policy, as well as the 400,000 DACA-eligible Dreamers denied protections due to ongoing litigation.
- Protections from aging out for "documented Dreamers," the children of parents who are long-term visa holders in the United States.

#### **Optimizing Existing Immigration Programs**

- Streamlining of high-skilled immigration processes to ensure the utilization of all available green cards each fiscal year.
- Modernization of employment-based immigration programs to be responsive to America's economic and national security needs.
- Ensuring that family visa determinations are considered in conjunction with employment-based visa determinations to allow families to stay together while ensuring that spouses and children are not counted against the cap on high-skilled immigration.
- Elimination of outdated per-country caps that do not track to America's strategic needs.
- Recapture of unused visas that have been unallocated due to flaws in our immigration system.



• Provisions to ensure that program fees for H-1B visa applicants are used effectively, match the supply of H-1B visas to demand, and reduce the backlog of employment-based green cards.

#### **EDUCATION AND WORKFORCE DEVELOPMENT**

The United States is losing its competitive edge compared to countries like China due to its lack of focus on science, technology, engineering, and math (STEM) education. American companies throughout the entire tech ecosystem consistently face talent shortages. TechNet supports efforts to grow and strengthen America's talent pipeline by ensuring equitable access to digital and AI skills training across occupations; encouraging and supporting American students and workers to pursue careers in in-demand STEM fields, particularly computer science education; and retooling our immigration policies to attract global talent. TechNet advocates for greater federal investments in education, apprenticeships, and workforce training to help all American students and workers succeed in a global, interconnected, and technology-driven economy.

## TechNet supports:

- Fully funding STEM education programs enacted in the CHIPS and Science Act of 2022.
- Education and workforce development policies focusing on greater access to digital skills and digital and financial training across industries and empowering workers to keep their skills updated and in line with the changing demands and nature of work in the 21st century.
- The adoption of financial and digital literacy standards as requirements for high school graduation for all students, whether enacted state-by-state or via a national standard, ideally as a separate one semester (60 hour), one-half credit course in personal finance, taught in 11th or 12th grade, not embedded in another course, and including funding for teacher training.
- Efforts to streamline processes for accessing job training funds, including efforts to incentivize reciprocity for eligible training providers.
- The expansion of online skills and workforce training programs for underserved and underrepresented communities.
- Expanding computer science offerings in high schools and allowing qualified computer science courses to fulfill a core high school graduation requirement.
- Robust and sustained efforts to train and recruit more high-quality STEM and computer science teachers through effective professional development and teacher training programs.
- Promotion of the K-12 Computer Science Framework.
- Policies that encourage the use of digital content and technology, including access to high-speed broadband and connectivity in the classroom, as well as increased internet adoption at home.
- Ensuring that student data is protected, while also providing parents, teachers, and students the ability to access educational tools to promote innovation and technology in the classroom.
- Increased public/private partnerships with HBCUs, PBIs, HSIs, and Tribal Colleges and Universities to develop broader and deeper curriculum to promote STEM education and careers to create a more diverse workforce.
- The National Science Foundation to more equitably allocate funding for research with a focus on early childhood and to support research on the factors that encourage or discourage girls to engage in STEM activities, including computer science. TechNet also supports increased funding for programs that help girls learn computer science.
- Tax incentives for employers to incentivize investments in the skills of the current workforce.
- Greater use of innovation and data to help workers understand available training and career paths and policies which would make it easier for individuals to differentiate between credentials and search for quality programs that are likely to lead to in-demand and higher-wage jobs.
- Greater transparency of student career and salary outcomes in America's postsecondary education system to provide America's students with accurate information to help attain post-graduate employment opportunities.
- Apprenticeships and career and technical education programs (degree and non-degree) that advance the knowledge and/or skills necessary for in high-demand technical career pathways.



- Lifelong learning, retraining, and reskilling policies and programs that allow workers to attain the education and skills they need to stay current as jobs evolve and advance their careers.
- Broader work-based training programs, including support for transitional employment which would provide subsidies for time-limited, wage-paid work experiences and skills development.
- Employers and employees should be free to enter into mutually agreeable arrangements, such as predispute arbitration, to resolve employment-related disputes and obtain a faster and more cost-effective resolution of such disputes.
- In general, federal preemption regarding employment-related issues.
- Policies to attract and retain advanced STEM degree students from around the world who study at U.S. institutions of higher education to continue their career development in the United States.

#### THE FUTURE OF WORK

The continued growth of the gig and sharing (or "on demand") economy has created income opportunities in virtually every corner of the country, allowing people to work independently and on preferred discretionary schedules, expand their businesses, and provide for themselves and their families with greater flexibility. At the same time, remote and hybrid work have brought economic, social, and environmental benefits and will remain a pillar of work across all industries moving forward.

Policymakers should ensure that efforts to oversee or regulate new technologies further innovation and individual empowerment instead of stifling it. To that end, TechNet supports the following principles:

#### **Gig and Sharing Economy**

- The modern workforce requires a flexible environment that allows workers to find opportunities that
  best match their skills, interests, and availability on their own terms. TechNet opposes efforts to
  eliminate or severely restrict this essential flexibility, including restrictions on the use of independent
  contractor and consultant classifications, inflexible overtime rules, and indiscriminate expansion of
  collective bargaining rules.
- Tax and labor policies should help promote economic opportunities, provide clarity and avoid creating significant administrative burdens for business creators or independent contractors.
- Federal policies should promote experimentation with innovative efforts to establish portable benefits
  programs that provide access to benefits for classes of workers who have traditionally lacked those
  opportunities and empower workers to maintain benefits as they move from opportunity to opportunity.
  These efforts should incentivize companies to provide benefits to independent workers without
  impacting classification outcomes.

#### Maximizing the Benefits of Remote and Hybrid Work

- TechNet supports government policies that broaden the inclusive economic opportunities afforded by remote and hybrid work, including for caretakers, the disabled, and those without access to major economic centers. To that end, we support the establishment of a predictable legal framework that reflects the permanent nature of fully remote and hybrid work across industries.
- As part of such a framework, tax and labor policies should help promote the adoption of flexible work opportunities and recognize the unique designs of these innovative business models.
- TechNet appreciates that minimum hourly rates and minimum required salaries (for determining exempt status under the FLSA and related state laws) will increase over time, and supports predictable, gradual increases.
- Similarly, we support public investment in broadband infrastructure in unserved and underserved locations and efforts to incentivize the development of co-working spaces, which would provide for broader fully remote and hybrid work opportunities in both rural and urban environments. TechNet's priorities on broadband policy can be found here.



## **EXPANDING OPPORTUNITY IN THE INNOVATION ECONOMY**

The technology industry is committed to promoting an inclusive workforce and nation that reflects the diversity of our customers and people. Policymakers should pursue education, workforce development, and immigration policies that will empower the best and brightest people to continue making important contributions to our nation and communities.

TechNet opposes all forms of discrimination on the basis of nationality, ethnicity, race, religion, age, disability, sexual orientation, age, gender, or gender identity. Systemic inequities exist in American society, and the private and public sectors must find solutions that help close opportunity gaps, beginning with six key areas: education, employment, health, finance, housing, and the administration of justice. Systemic inequalities in these six areas perpetuate broader inequalities in our society, hold back individual and business success, and hinder economic growth.

# EXPANDING INTERNET CONNECTIVITY AND PROMOTING A HEALTHY INTERNET ECOSYSTEM

The internet is a vital tool for people's access to information and empowerment. Broadband includes several high-speed transmission technologies such as cable, Wi-Fi, fiber optics, fixed wireless, low earth orbit satellite, and fifth-generation communications technology, and is used below to refer to all of them in a technology-neutral manner. Policymakers should also support investment in broadband build-out to unserved areas and continued private investment in broadband networks and cloud services.

#### TechNet supports:

- Policies that facilitate continued private investment in broadband services and streamlined network infrastructure deployment, including at the local level.
- Policies that promote public/private partnerships in deploying broadband connectivity to unserved and underserved areas, as defined by the *Infrastructure Investment and Jobs Act*.
- Robust funding and swift implementation of policies that expand connectivity and internet access in unserved and underserved areas, as defined by the *Infrastructure Investment and Jobs Act* in a technology-neutral manner, including unserved and underserved anchor institutions, to facilitate online learning and the delivery of telehealth services.
- Policies that encourage and support the continuation of successful affordability programs for low-income subscribers that help ensure the seamless delivery of benefits and greater economic opportunity for those recipients, including the ability for all broadband service providers to be part of the solution, without unnecessary regulatory burdens or rate setting.
- Continued refinement of, and reliance on, the FCC's Broadband Data Collection map.
- Policies that foster a light-touch regulatory environment and that encourage a competitive marketplace that spurs innovation and private-sector investment to ensure the United States remains a leader in high-speed connectivity.
- Policies to increase the availability of licensed, unlicensed, and shared spectrum, and mid-band spectrum in particular, for a variety of connectivity technologies.
- Policies that promote the use of secure and trusted network equipment vendors, both domestically and globally.
- Federal policy initiatives that can expedite broadband deployment, such as "Dig Once" or "One Federal Decision" and access to federal lands and buildings, and consistent interpretation of environmental and cultural resource rules across agencies.



- Technology-neutral policies that reduce burdens on communications service providers, including easing restrictions on rights of way, speed cell tower siting and permitting, and prohibiting excessive pole attachment charges by some municipalities and co-ops, so that broadband buildout can expand rapidly.
- Tax policies that impact deployment of broadband infrastructure at both the federal and state level which are competitively neutral among all providers of broadband infrastructure and the services they provide so as to not competitively disadvantage one provider over another.
- Policies that promote broadband adoption and digital literacy, including digital navigator programs.
- Policies to encourage the development and commercialization of next generation communications technologies, such as Open RAN and 6G.
- Federal legislation that reflects the principles of net neutrality and a fair and open internet without heavy-handed regulation, and on a consistent, national basis, preferably passed by Congress.
- Safeguards against intermediary liability.
- Policies that provide a safe and secure user experience and promote free speech, while responsibly
  addressing the use of internet platforms to spread disinformation.
- Policies to improve transparency for consumers shopping online; any efforts to improve safety and transparency for consumers should ensure that they do not hinder the efficiency of existing tools that protect consumers from bad actors.

#### INTERMEDIARY LIABILITY AND SAFETY ONLINE

The internet ecosystem provides immense economic, social, and cultural benefits by enabling people everywhere to connect and share ideas. But the internet as we know it cannot exist without strong legal protections for the interactive computer services, including platforms, that make the internet an accessible, diverse, and functional place. Policymakers must recognize that intermediary liability protections, such as Section 230 of the Communications Decency Act of 1996, do not provide "total immunity" from wrongdoing by bad actors. Instead, intermediary liability protections merely enable organizations of all sizes, from the smallest startups to the world's largest companies, to provide interactive computer services for users to connect and share ideas. Innovators rely on intermediary liability protections to innovate and develop new and better methods of communication.

Intermediary liability protections are based on two bedrock principles: Free speech is an important and fundamental right, and wrongdoers should be held accountable for their own actions. Without strong intermediary liability protections, interactive computer services would have no choice but to censor controversial opinions on social media, turn off user reviews on product pages, require bloggers to get approval before publishing their articles, force users to have their emails read and fact-checked by corporations before sending, and eliminate search engines that connect people with useful content and websites. One thing is certain: Making interactive computer services liable for the content generated by users online will force those providers to protect themselves by taking control of content on the internet, which is bad for users and stifles innovation.

As policymakers consider reforms to the way that the internet functions, they should reflect on the following principles:

#### **Intermediary Liability Generally**

- The First Amendment cannot exist in the 21st century without protections for the intermediaries that provide opportunities for user-generated speech.
- Policymakers should support an internet ecosystem that holds bad actors who misuse digital services responsible for their own actions.
- Intermediary liability protections make the internet a better, safer, and more useful place. Liability protections for interactive computer services allow market forces to incentivize new and innovative ways of connecting users while limiting the impact of harmful content. Liability protections allow interactive computer services to set their own rules for moderating content that best fit their own platform and users.



- Policymakers should not disadvantage interactive computer services compared with their offline counterparts.
- Algorithms are not publishing decisions and do not endorse content or speech. Rather, algorithms are automated ways of organizing data and trying to make systems more useful by connecting users with the content they need, whether that content is a product on an online marketplace, an instructional cooking video, or a better route home in heavy traffic.
- Policymakers should support efforts to require platforms to have reasonable processes and systems in place, based on industry best practices, to manage the prevalence and risk of illegal content.

#### **Child Safety Online**

- Intermediary liability protections empower users to select the interactive computer services that best fit their circumstances and empower platforms to develop standards for age-appropriate user experiences.
- Intermediary liability protections were created to protect interactive computer services that choose to remove problematic or harmful content, and have resulted in proactive, voluntary innovations that make the internet safer for people of all ages. Thanks to intermediary liability protections, social media platforms, email providers, and search engines are now the largest removers and reporters of suspected child sexual abuse material online.
- Policymakers should empower platforms to remove and disable harmful content, such as child sexual
  abuse material or non-consensual intimate imagery. Policymakers should avoid top-down, government
  micromanagement of interactive computer services that stifles innovation and instead promote industry
  collaboration to enable the development of better methods of protecting users.
- Policymakers should support robust funding and other resourcing to reduce friction for law enforcement to investigate and prosecute predators and abusers who victimize children online. Policymakers should also support public-private partnerships and community-based efforts to prevent child victimization.

# ENVIRONMENTAL SUSTAINABILITY, CLIMATE CHANGE, AND ADVANCED ENERGY TECHNOLOGY

Addressing climate change is one of the most critical global issues of our time, and policymakers, businesses, and consumers require immediate action to build a cleaner and more sustainable future for our planet. Solving the climate crisis will require enacting the right policies by lawmakers combined with innovation from the private sector. TechNet supports sound environmental policies that address this crisis based on global geopolitical engagement, cooperation, and accountability. TechNet further supports advanced energy policies that foster and promote a business climate that enables innovation and decarbonization while mitigating the impact of new regulations on the economic prosperity of our nation and the world. TechNet member companies are committed to addressing climate change and leading by example through innovation and sustainability efforts while driving the public policy discussion toward a cleaner, more reliable, and lower-carbon economy of the future.

TechNet supports technology-neutral, market-based policies that address the climate crisis and that: accelerate the deployment of low and zero-carbon energy technologies; promote innovation; bring competition to the clean and renewable energy market; foster clean transportation; and base policy development off of science-based guidelines and benchmarks.

#### TechNet calls for the following actions:

- The federal government should set science-based decarbonization targets for the United States to limit warming to no more than 1.5 degrees Celsius by the year 2050 and provide options for climate action to achieve these targets. These targets should be aspirational.
- A federal clean electricity policy that will drive investments in new clean and renewable energy
  generation, and investments to improve grid reliability, modernization, and resilience. Such investments
  will support providing businesses with the energy capacity to make needed investments at the scale and
  speed necessary.



- State and federal governments should prioritize removal of regulatory and process barriers to clean energy deployment, including by implementing generation and transmission permitting reform.
- The federal government should align its energy, tax, and procurement policies to encourage actions that reduce greenhouse gas emissions and promote energy resilience to help address both the causes and consequences of climate change. The federal government should prioritize preservation of technologyneutral clean energy tax credits to ensure appropriate long-term incentive structures enable accelerated deployment of new clean energy resources.
- The federal government should encourage low-carbon domestic manufacturing of steel and aluminum by aligning trade and climate policy while minimizing disruptions to global supply chains or conflicts with multilateral commitments.
- The federal government should support the export of American clean technologies through a coordinated approach across government, including increased financing, loans to allies, and tax incentives.
- The federal government should prioritize modernizing federally-owned data center infrastructure and build new data centers with next-generation hardware and software to consolidate activities in older, inefficient data centers that would lower costs, cut energy consumption, and reduce greenhouse gas emissions.
- We support research that would help industry increase data center energy efficiency and sustainability operations.
- Policies should be developed so that historically disadvantaged communities are not left behind in this
  transition. Policymakers should focus on ensuring that all communities are able to also benefit from the
  transition to a clean energy and transportation economy.
- Investment in non-combustion energy infrastructure and non-wired energy alternatives directed towards low-income communities and communities of color.
- Specific policies should promote the adoption of hydrogen and other sources of clean energy for hardto-decarbonize sectors like heavy-duty transport, steelmaking, and other chemical and industrial processes.
- On the roads, there should be renewed investments made in climate infrastructure and clean transportation, including the national buildout of public charging infrastructure, and incentive programs to encourage their development. In the skies, policymakers should prioritize the establishment of regulatory frameworks that will allow for the adoption and scaling of clean transportation alternatives, such as adoption of a Beyond Visual Line of Sight rule to enable advanced drone operations that represent clean, all-electric alternatives to traditional modes of infrastructure inspection, last-mile delivery, and to support public safety.
- The federal government should prioritize and incentivize the electrification of vehicle fleets and conversion to low-emission zero-waste buildings across government-owned properties. We also support policies that enable the widespread adoption of zero emissions light- and heavy-duty vehicles.
- The federal government should continue to prioritize its energy purchases for its buildings and operations by working with public utilities and the private sector to source clean, reliable energy.
- State and federal resources should be invested in climate science, technology research, and development efforts to build a pathway forward through innovation.
- The federal government should provide tax incentives to promote the adoption of low and no-emissions technologies.
- Support policies that enable deployment of advanced technologies on the grid at scale, such as new nuclear, hydrogen, and long duration storage.
- Policies that promote market competition by enabling the faster interconnection of distributed energy resources.
- Adoption by the federal government of advanced energy technologies and clean transportation that can improve the mission of federal agencies.
- Seek global harmonization for carbon accounting rules.
- Fair, public, and equal access to energy data to enable industry and empower consumers to deploy and utilize clean energy solutions effectively and have insight into real-time grid conditions.
- Encourage public-private partnerships to provide skills and job training that support the green and digital transition.
- Ensure ICT/IT (including networks) is properly defined as a sustainable activity to support sustainable finance investments in this critical sector.



- Encourage government policies that incentivize water stewardship and encourage the use of AI and IoT for monitoring water systems and enhancing infrastructure resilience.
- Encourage policies and financial incentives for business models that extend the lifespan of products and reduce environmental impacts.
- Encourage policymakers to pass legislation that would bring the United States into compliance with the Basel Convention governing transboundary shipments of e-waste.
- Develop and align internationally-recognize standards for sustainable public procurement.

## **FUTURE OF TRANSPORTATION AND MOBILITY**

Autonomous vehicles (AVs), connected vehicles, electric vehicles (EVs) and advanced aviation platforms are the defining mobility innovations of this and the next generation. These technologies will revolutionize how Americans travel and receive goods, and will make our roadways cleaner, safer, and more accessible. TechNet supports the promotion of a welcoming regulatory climate need to foster this innovation here in the United States. The automotive sector is critical to our economic growth, and the importance of U.S. leadership in automotive technology can't be overstated. Similarly, new rules are required to ensure advanced aviation platforms can be safely operated here at scale so that American innovators are not forced to look overseas for new opportunities.

Drones are being used across industries and the public sector in myriad use cases, including public safety, real estate, agriculture, disaster response, infrastructure inspection, medical and goods delivery, the entertainment industry, and humanitarian relief. Drones often enhance safety and reduce the environmental impact of certain commercial uses cases. TechNet values the innovation that drones bring to these and other industries, especially as their use and technology continues to evolve.

Across all modes of transport, TechNet supports the principle that federal laws and regulations should be performance-based and technology-neutral, applying equally to all companies and business models. TechNet also supports proactive efforts and investments to educate the public, government stakeholders, and interested parties on AV and advanced aviation technologies and capabilities. Incentive structures should be put in place to boost domestic manufacturing capabilities while any import restrictions should be contemplated with a view toward minimizing supply chain disruptions that could harm American innovation and leadership.

#### **Autonomous Vehicles**

- TechNet supports the establishment of a uniform national regulatory framework that promotes the safe testing, deployment, and operation of AVs. The federal government can maintain U.S. leadership in the AV sector by issuing reasonable and practical regulations that ensure safety, expediting rulemakings, granting exemptions where applicable, and clarifying federal and state roles.
- TechNet opposes laws and regulations that require human control and intervention, implement unreasonable testing procedures and operating restrictions, or arbitrarily specify or prohibit the use of different AV technologies.
- TechNet supports congressional efforts to increase the existing cap on temporary exemptions. Under current law, the National Highway Traffic Transportation Safety Administration (NHTSA) can exempt up to 2,500 vehicles per manufacturer per year from existing Federal Motor Vehicle Safety Standards (FMVSS).
- TechNet supports updating FMVSS to remove deployment obstacles for AVs. Current regulations were written for conventional human-operated vehicles, and new considerations need to be made for autonomous technology. Updates should consider the innovative designs, diverse use-cases, and enhanced safety benefits that AVs can provide. TechNet supports congressional and NHTSA action to update FMVSS as needed.
- TechNet supports the successful American self-certification regime for motor vehicle safety regulation, in place since 1966, and believes it is well-suited for AVs.



- TechNet encourages AV developers to publish voluntary safety self-assessments outlined in the National Highway Traffic Safety Administration framework "<u>Automated Driving Systems 2.0: A Vision for Safety</u>" (September 2017).
- TechNet supports FMCSA's efforts to update its regulations for a world with autonomous commercial vehicles. Such efforts should not impose arbitrary operating requirements or restrictions on autonomous CMVs, such as the presence of a human driver for certain use cases.
- TechNet urges the FMCSA to permit autonomous commercial motor vehicles operated by a Level 4
  Automated Driving System to utilize a set of cab-mounted warning beacons instead of placing
  traditional warning devices around the vehicle as required.
- TechNet encourages federal investment into manufacturing of advanced AV components in the United States.

#### **Connected Vehicles**

- TechNet supports DOT initiatives for the integration and deployment of vehicle-to-everything technologies, such as cellular vehicle-to-everything (C-V2X) using existing commercial wireless networks. V2X technologies have the potential to significantly improve roadway safety, and support for V2X technologies from the testing stage to the widespread deployment will be important for safety and mobility needs.
- The federal government should partner with states and private stakeholders to increase support for the Department of Transportation's V2X Deployment Plan, including the near-, mid-, and long-term goals directed at infrastructure owners and operators.
- The Department of Transportation should include V2X technologies in transportation funding beyond pilot projects and demonstrations.
- Public and private sector stakeholders, including federal, state, local, and tribal governments, as well as
  industry and research organizations, should collaborate and coordinate on connected vehicle policy,
  development, and deployment.
- TechNet urges caution and proportionality as regulators define the scope of what is classified as a connected vehicle and recommends leveraging existing laws and standards that address potential cybersecurity risks.

#### **Electric Vehicles**

- TechNet recognizes that the electrification of transportation includes all-electric vehicles (EVs) including medium and heavy duty, electric vehicle supply equipment (EVSE), charging stations, and related smart and networked software solutions. EVs include all technology types, including battery EVs, plug-in hybrid EVs, and hydrogen fuel cell EVs.
- TechNet encourages the federal government to continue partnering with the automotive and tech sectors to enhance their significant investments and commitments to make the transition to more fuel-efficient vehicles.
- We also encourage the federal government to work with state and local governments to coordinate efforts and reduce regulatory burdens in the nationwide deployment of EVs and EV charging infrastructure, especially during the implementation of the *Infrastructure Investment and Jobs Act.*
- TechNet supports sustainable tax policy that provides industry and consumers with long-term clarity to support the investment and deployment of clean energy and transportation technologies, including EV charging infrastructure. These programs should offer opportunities for funding for different types of EV technology and prioritize supporting private market solutions and transportation modes with the greatest potential impact to electrify both a high quantity of vehicles and high-mileage applications, including personal, fleet, ridesharing, ride-hailing, autonomous vehicles, transit, micromobility, peer-topeer car sharing, and more.
- Policies regarding payment systems for EV use and EV charging should be technology neutral and allow for a variety of technologies that offer secure and global interoperable solutions to ensure EV drivers can pay using their existing cards or mobile devices. Global implementation of EMV technology, contactless (i.e. Tap to Pay), mobile payments and tokenization establishes a foundation to deploy easy-to-use, secure open payments technology for EVs.
- TechNet supports the ISO 15118 standard for Plug & Charge as a good foundation to facilitate EV charging Open Payment capabilities for in-vehicle payments.



• TechNet supports a robust energy agenda that will spur the development and deployment of clean energy resources, including widespread access to a Clean Fuel Standard (CFS), which would create a technology-neutral market-based program that requires the incremental reduction in the carbon intensity of transportation fuels over time. TechNet's principles on climate change can be found <a href="here">here</a>.

#### **Drones**

- TechNet supports the development of a commercial drone operation regulatory framework, including swift implementation of Section 930 of the FAA Reauthorization Act of 2024, which directs the Federal Aviation Administration (FAA) to promulgate rules enabling beyond visual line of sight (BVLOS) and more advanced drone operations.
- TechNet supports the Unmanned Aircraft Systems (UAS) BVLOS Operations Aviation Rulemaking Committee (ARC) recommendations and encourages the agency to incorporate ARC's recommendations in its rulemaking efforts as quickly as possible.
- FAA regulations and processes must be developed or updated to reflect drones' novel designs and operational capabilities. Currently, drones are often subject to policies designed for traditional aviation, which prevents fully realizing the economic and consumer benefits of this innovative technology. To fully develop a regulatory framework for commercial drone operations, the FAA should not only enable BVLOS operations, but also develop drone-specific requirements for carrying dangerous goods and for environmental review processes. TechNet supports the deliberative processes that further develop policies for safe drone operations.
- TechNet supports the continued partnership between industry and law enforcement to encourage a
  better understanding of the capabilities of this technology and proper mitigation of errant drone usage.
  Caution must be used before employing any mitigation technologies, including robust testing and
  coordination among the FAA and other federal agencies, to ensure they are safe and do not result in
  unintended consequences or interference with other lawful aircraft operations in the National Airspace
  System. TechNet supports the creation of a detection and tracking pilot program that is limited and
  tailored in scope.
- To promote increased adoption of Remote ID by expanding the means of compliance without sacrificing safety, TechNet also supports allowing internet-based network identification as an acceptable means of compliance with Remote ID rules.
- Any legislative and regulatory proposals should be technology- and sector-neutral, reflect the FAA's
  authority to regulate the airspace, and protect critical infrastructure and fixed site facilities. Targeted
  legislation will lead to inefficiencies and inconsistencies in how laws are applied and could slow
  technological solutions and growth.

#### **SECURE AND SAFE REPAIR**

Consumers, small and large businesses, public schools, hospitals, banks, and manufacturers all need reasonable assurance that those they trust to repair their connected products will do so safely, securely, and correctly. Proposals that require original equipment manufacturers (OEMs) to provide unaffiliated repair firms with access to proprietary schematics and repair, diagnostic, and security tools create major risks to consumer safety and privacy and the security of connected infrastructure.

TechNet supports the following principles:

- OEMs and authorized repair firms are uniquely qualified to ensure the secure and safe repair of electronic products. These firms use OEM-trained technicians and original parts that are backed by the OEMs and their partners with warranties, legally enforceable contracts, quality assurance requirements, and other mechanisms that provide strong protections for consumers.
- Requiring manufacturers to disclose diagnostic tools, source code, and software developed by the manufacturer at significant cost and to provide access to tightly controlled supply chains to unaffiliated, unvetted third parties would place proprietary corporate information and sensitive customer data in the



hands of unknown actors, creating a new set of intellectual property rights concerns and cybersecurity vulnerabilities.

- Private rights of action and other tools to encourage litigation must be avoided.
- Legislation should avoid a patchwork of inconsistent policies that will stifle innovation and/or are technically or operationally infeasible.

## MODERNIZING GOVERNMENT TECHNOLOGY AND FEDERAL PROCUREMENT POLICY

Much of the federal government's information technology (IT) infrastructure is woefully outdated. Federal entities spend nearly 80 percent of their total IT budgets on maintaining aging, insecure, and expensive systems. Obsolete technology systems are inefficient and especially susceptible to cyberattacks and put citizens' personal information at risk.

TechNet supports reauthorization of the *Modernizing Government Technology Act* (MGT Act) to allow for continued improvement of federal information systems. Congress should appropriate the full funding required for the Technology Modernization Fund, which facilitates the development of inter-agency or federal government-wide strategies to better manage cybersecurity risk and manage the hardware and software technical debt of federal agencies. Congress should require agencies to inventory the technology they use, identify a plan to either replace or mitigate the risk posed by equipment at the end of its lifecycle, and then prioritize use of the flexibility afforded by the MGT Act to eliminate products and services that are beyond their supported lifecycle. Congress should also equip federal agencies with the resources needed to implement the Cloud Smart strategy in addition to remaining committed to procuring commercial services, products, and best practices to realize government technology modernization more efficiently.

TechNet supports improvements to the Federal Risk and Authorization Management Program (FedRAMP) to ensure the federal government can acquire advanced secure cloud solutions products efficiently. We support increasing funding for FedRAMP, ensuring its authorization pipelines authorize AI solutions, and driving harmonization between civilian and Department of Defense cloud authorization regimes. We support FedRAMP providing greater transparency for applicants to know the status of their review, increased investment in Program Management Office (PMO) staff and a machine-readable process, where appropriate, to ensure timely reviews and the removal of duplicative review processes between FedRAMP and authorizing agencies. FedRAMP should also provide greater clarity to Cloud Service Providers on how to best meet the requirements to avoid conflicting quidance between the PMO, agency sponsors, or a third-party assessment organization (3PAO).

Modernizing the federal procurement process is also critical to acquiring, testing, and implementing cutting-edge technologies. The federal government should be building upon programs like the MGT Act and FedRAMP by creating technology-focused acquisition trainings and incentivizing startups to compete in the federal marketplace. In addition, clarifying requirements and exempting non-threatening products, especially related to proposals to secure the federal supply chain, will streamline procurement and reduce unnecessary delays for federal contractors.

#### FINANCIAL TECHNOLOGY AND FINANCIAL SERVICES

TechNet supports private sector efforts to empower consumers to better manage their financial lives and enjoy new, safe, secure, inclusive, and reliable financial tools. Congress and federal agencies should update outdated laws and rules in order to utilize modern financial technologies and meet consumer and business demand for innovative financial products. Overall, the federal regulatory environment must be more amenable to emerging fintech innovations. As the fintech sector grows, regulated industries are making greater use of technology



service providers, which has led to some agencies attempting to expand their regulatory oversight and creates the potential for onerous and redundant compliance burdens that stifle innovation by technology companies.

TechNet supports the following:

## Globally Harmonized, Principles-Based, Risk Based, Standards-Based Approach to Third-Party Risk Management and Oversight of Technology Service Providers

When agencies pursue third-party risk management rules that would apply to technology service providers, the approach should be principles-based, risk-based, and based on global standards with the goal of global alignment.

- Where critical sector regulatory agencies pursue oversight of third-party service providers, the approach should be principles-based, risk-based, and mapped to the global standards, such as ISO and NIST.
- Efforts to extend third-party risk management expectations to technology service providers should endeavor to balance effective risk management with encouraging innovation.
- Any third-party risk management regime should be developed with the intent to globally harmonize rules and align compliance expectations.
- Prudential banking regulators should continue to modernize outdated regulations that restrict third parties' ability to connect consumers' deposits and financial institutions.
- Where possible, sector-specific agencies should integrate existing third-party validations and certifications into oversight, assessment, and audit of third-parties. Where possible, this should include leveraging existing cost-effective, standardized approaches like the Federal Risk and Authorization Management Program (FedRAMP).

#### **Consumer-Authorized Data Access**

- Promote financial data use regulations that allow for innovation and consumer choice, including:
  - o Promoting reasonable regulation of data brokers without overly restrictive rules on innovative uses of consumer financial data.
  - o Ensuring data use regulation is tech-neutral and business-model agnostic.
- Support the implementation of an open finance regulatory regime through a Section 1033 rulemaking that:
  - Establishes a robust consumer data right that promotes the free flow of consumer-authorized data across the financial ecosystem allowing consumers broader access to financial services and control over their financial data.
  - Looks to industry-developed interoperability, portability, and security standards for ensuring a seamless, standardized, and secure experience for responsibly sharing consumer data.
  - Provides a flexible, consent-based framework for notifying consumers of how their information will be shared, transmitted, stored, and utilized; and
  - Clarifies ambiguities around liability for unauthorized access, privacy, credit reporting, and data accuracy that provides clear rules of the road for consumers and ecosystem participants.

#### **Chartering Alternatives for Fintechs**

Promote regulatory and legislative efforts to encourage fintechs to be able to expand their service
offerings through risk-based regulatory regimes that embrace competition and innovation together with
systemic and consumer protections.

#### **Financing Reforms**

- Streamline rules for the online lending marketplace.
  - Policymakers should promote industry best practices that protect consumers and small businesses while maximizing diversity and innovation in lending services.

#### **Financial Empowerment**



- Unlock the power of financial apps. Policymakers should empower consumers and businesses to take advantage of financial applications that help them improve security, convenience, and reliability.
- Leverage technology to reduce barriers to financial services, particularly for the unbanked and underbanked. The internet, cloud computing, blockchain, and mobile innovations should be empowered to thrive in an open environment with reasonable regulatory burdens, which requires a reassessment of existing barriers to adoption along with incentives to pursue the use of innovations that promote access to financing for individuals and small businesses.
- Promote policies for usage of open, multi-cloud solutions that allow easy portability and movement of workloads across any cloud provider.

#### **Payment Systems Principles**

- Promote enhanced security and convenience through continuous innovation. No one technology should be mandated for security and authentication, nor should one technology become a de facto mandate through "floor-setting." New rules should not deter technological innovations in payment systems.
- Promote new entrants and empower consumers to utilize a broad array of financial technology products and solutions.
- Reduce fraud in the financial industry through the empowerment of innovators and innovation, stop regulatory and legislative efforts that would force tech transfers of payments technology, and advance strong customer authentication principles that allow multi-factor authentication to reduce online fraud.
- Legislative and regulatory policies impacting electronic payments should promote continued innovation and support free markets, not regulatory mandates or price controls that fail to set a level-playing field for the entire payment and FinTech ecosystem.
- Promote the development of faster and more efficient financial services, including stablecoins that provide secure, deposit-like protections for consumers, as well as automation to improve efficiencies, including using AI and machine learning, and automated data workloads and data sharing to facilitate faster analysis.
- Provide regulatory clarity for Earned Wage Access (EWA), a key area of innovation that offers consumers greater flexibility. The Consumer Financial Protection Bureau should engage with industry to ensure ongoing responsible development and availability of a range of EWA products that can serve different consumer needs and uses.

#### **Blockchain and Fintech Modernization**

- The U.S. government should adopt a coordinated approach to blockchain technology and position the United States as a global leader in blockchain innovation.
- The U.S. government should adopt policies that safely facilitate and encourage the adoption of emerging technologies, such as blockchain, and create beneficial partnerships between financial institutions and fintech companies that improve consumer access, choice, and opportunity.
- Policymakers should promote digital asset literacy, ensuring that consumers understand the risks and benefits of digital asset technologies, including blockchain.
- Policymakers should provide clarity and regulatory certainty for business platforms build around digital
  assets and blockchain technologies, promoting a predictable legal environment while also ensuring that
  businesses are able to comply with Anti-Money Laundering (AML), Countering the Finance of Terrorism
  (CFT), and Know Your Customer (KYC) regulations. Compliance burdens should balance law
  enforcement objectives and support more advanced fraud and financial crime detection, surveillance,
  and mitigation methods, while utilizing and exploiting the benefits of blockchain technology analytics.
- Policymakers and regulators should advance clear tax treatment, auditing, and accounting standards for digital assets to enable appropriate compliance with regulatory requirements and provide clear quardrails for innovators.
- Policymakers ensure that developing blockchain regulations remain technology neutral, allowing for innovation in both proof of work and proof of stake models.

#### Federal Financial Regulator Office of Innovation

• TechNet supports efforts that will enable each of the innovation offices of financial regulators to foster innovation among the entities they regulate. TechNet encourages these offices to promote regulatory



- clarity for digital assets and ensure that agency rules and guidance keep pace with marketplace innovation.
- TechNet supports the creation of regulatory sandboxes to encourage innovation and operate as an educational channel for agency staff to become acquainted with emerging technologies, operations, and industry subject matter experts.

#### **DIGITAL IDENTITY**

As people and businesses increasingly rely on online services for a broader array of transactions and interactions, there is an expanding range of situations where authenticity and verification are important. In certain, high-risk contexts, verifying digital identities can reduce fraud and enhance confidence in online experiences. At the same time, an expansion of data collection requirements for purposes of verification can create a variety of new safety and privacy harms, including by creating new risks for identity fraud due to data breaches exposing individuals' personal data.

- The United States should look for ways to collaborate and harmonize frameworks, standards, and requirements as they evolve globally.
- The United States should cease using the Social Security number (SSN) as an authenticator.
- The Social Security Administration (SSA) should offer individuals the ability to validate the name, SSN, and date of birth they are providing match agency records. While the SSA currently offers the ability for financial transactions through the electronic Consent Based SSN Verification system, TechNet supports expanding this capability beyond the financial services sector.
- Federal agencies should look to the private sector as a resource and partner for developing innovative solutions to digital identity verification services those agencies provide. Federal agencies should explore additional attribute validation services they can provide.
- TechNet recognizes the variety and evolving nature of approaches to verifying an individual online and does not support efforts to block any approach.
- TechNet encourages exploration of, and further research on, a variety of non-ID based approaches to determine identity and authenticity online.

## **HEALTH CARE AND TELEHEALTH**

TechNet supports health care and life science policies that enable accessible, high-quality care for patients, while harnessing the power of innovation to improve patient outcomes, enhance the clinician experience, and reduce costs. Congress should prioritize policies that provide Americans greater control over their health needs, accelerate the development and delivery of life-saving innovations, and that make it easier to receive care, especially in rural areas and communities with a shortage of providers. To enable continued innovation in healthcare, TechNet encourages Congress to prioritize policies that facilitate the adoption of cloud and advanced tools such as AI by pharmaceutical and medical device companies, including enabling the use of this technology in research, manufacturing, regulatory compliance, and other portions of the value chain, as well as support interoperability of health data and enable decentralized clinical trials.

Modern technologies, including the facilitation and increased use of telehealth, cloud-based tools, and remote monitoring technologies, can help improve health care delivery and outcomes. Federal regulators should encourage the expansion of virtual care and ensure access to safe and secure telehealth and digital health technologies, especially in areas with limited access to healthcare providers, including in underserved and atrisk populations. State and federal health programs should address and reflect health disparities in state and federal health programs, and policy makers should support robust investment in telehealth infrastructure,



including broadband, Wi-Fi, and technology modernization among providers that treat underserved communities to ensure universal access for the benefit of all communities.

Nutrition is health care. Lawmakers should make permanent the U.S. Department of Agriculture's Online Purchasing Pilot to improve access to healthy food for participants in the Supplemental Nutrition Assistance Program (SNAP).